January 9, 2021

Submitted Electronically

Jay Withrow, Director
Division of Legal Support, ORA, OPPPI, and OWP
Virginia Department of Labor and Industry
600 E. Main Street, Suite 207
Richmond, VA 23219

RE: Comments on behalf of the Richmond Area Municipal Contractors Association (RAMCA)
VA Department of Labor and Industry, Safety and Health Codes Board
Permanent Standard for Infectious Disease Prevention: SARS-CoV-2 Virus That Causes COVID-19, 16VAC25-220

Members of the Safety and Health Code Board,

The Richmond Area Municipal Contractors Association (RAMCA) represents companies in heavy construction and their associate partners who provide products and services critical to the industry. For 56 years, RAMCA has worked cooperatively on a broad range of important issues relating to the infrastructure needs of the Commonwealth. RAMCA provides a forum designed to improve the business practices and the construction environment in which our employees work. The health and safety of our employees and the community at-large is our highest priority. Promoting a culture of safety is a primary operating principle of our employers. On behalf of RAMCA, I strongly oppose adopting a Permanent Standard for Infectious Disease Prevention: SARS-CoV-2 Virus that Causes COVID-19, 16VAC25-220.

Construction is an essential industry performing critical infrastructure work keeping society moving in the Commonwealth. The industry is heavily regulated under multiple federal and state occupational health and safety programs. RAMCA members immediately implemented and rigorously follow CDC and OSHA Guidelines for COVID-19 in the construction workplace.

- **The proposed permanent standard has no specified end date.** The permanent standard is based on a temporary standard for a temporary health crisis for which there are now 2 vaccines with over 90% efficacy and several additional candidates nearing the end of their trials. Governor Northam on January 6th, 2021 expressed confidence in a consistent supply of over 110,000 doses distributed to Virginia weekly. The Governor projected Virginia would have essential workers and Virginians most vulnerable to COVID-19 (Groups 1A, B, C), vaccinated before summer 2021. At that time, he projected the remaining 40% of the population, would be eligible to receive the vaccine. Considering these factors, there is no
logical or scientific justification for the continuance of a standard that was specifically
crafted in response to a State of Emergency for COVID-19. Any standard should sunset
immediately upon the expiration of the Governor’s State of Emergency.

- **The proposed standard is burdensome and inflexible.**
  
  a. As the science has changed, the current ETS has not, nor does it have the
     flexibility to do so as either science changes or innovation occurs. As an example,
     the disinfection standard requirements are based on practices that now may not
     provide meaningful reduction in transmission. The disinfection standards for
     tools and equipment are burdensome and time consuming. An hour a day or
     more is spent by each crew in some cases. Procurement of necessary disinfection
     items is time consuming, distracts from other job functions, and supply chain
     issues still impact the ability to obtain disinfectant approved for use against
     SARS-CoV-2 as defined in 16VA25-220-30.
  
  b. The standard requires non-medically trained individuals to be in the health
     screening business. Daily screenings add another 30 minutes at the start of a
     shift. Multiply that by every shift of every crew and less work is being
     accomplished across the Commonwealth. These daily screenings take crew
     leaders away from performing their other job duties, impacting overall
     productivity. RAMCA member companies have generous paid sick leave policies
     that cover COVID-19 absences and provide employees the choice to stay home
     with pay if they are exhibiting symptoms of COVID-19 or have had a potential
     exposure. Employees in heavy construction are not forced to choose between
     working and staying home.

- **It has not been proven a “grave danger” exists for ALL workplaces thereby making it
  necessary to adopt a permanent standard for ALL businesses or industries.** Construction
  job tasks fall into the “Low” and “Medium” (16VAC25-220-30) exposure category. Physical
  distancing is a natural part of our work environment. The standard uses “Grave” danger to
  regulate ALL businesses in Virginia, yet the great majority of the tragic deaths in the
  Commonwealth are over 70 years old, residents of nursing/assisted living facilities or
  congregant settings, and those with serious comorbidities.

- **The Board must partner with a wide variety of stakeholders, including the business
  community to advise and consent on any workplace regulations.**
  
  a. The economic impact of the proposed standard on businesses and entire
     industries is significant. The Commonwealth will be impacted as the cost of doing
     business increases due to burdensome and costly proposed standard. The public
     should be allowed sufficient access to the Economic Impact Statement required
     by the Small Business Regulatory Act/Small Business Regulatory Enforcement
     Fairness Act. To date, no EIS has been made available. The public must have the
     opportunity to comment on the findings prior to a vote to adopt the permanent
     standard.
  
  b. The metrics, scientific data, or criteria the board would use to make a
     determination to continue a permanent standard after the expiration of the
     COVID-19 State of Emergency should made public. It is critical for the public to
see the data that would be used to continue a standard for a disease the Governor, a physician, no longer views as an emergency, and the Commissioner of Health has determined no longer presents a public health emergency in the Commonwealth.

- **COVID-19 is a unique disease and should not be used to expand workplace regulations to include other infectious diseases.** No amendment or attempt to include other flus, viruses, cold or other communicable diseases in any permanent standard should be considered. There is no one-size fits all plan to combat a wide variety of infectious illnesses. No one knows what the future holds. If there is a next pandemic, the transmission method cannot be accurately predicted and therefore regulations cannot be adopted for the unknown.

The standard is burdensome, obsolete, difficult to enforce, costly in time and money, and lacks the flexibility to adapt to current science and innovation. On behalf of RAMCA, I am strongly opposed to the adoption of a Permanent Standard for what is a temporary health emergency.

The construction industry remains committed to the safety of our workers and the citizens of the Commonwealth. I welcome the opportunity to work with all stakeholders to develop any necessary policies regarding the health and safety of workers in the construction industry.

Thank you for the opportunity to publicly comment.

Best Regards,

*Vanessa L Patterson*

Vanessa L. Patterson  
Executive Director

*“Digging and Building in Central Virginia for 55 Years”*

CC: Governor Ralph Northam; Virginia General Assembly; Chief of Staff Clark Mercer; Secretary of Commerce and Trade Brian Ball; Chief Workforce Advisor to the Governor Megan Healey; and Commissioner of the Department of Labor and Industry Ray Davenport