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September 25, 2020

## **Submitted Electronically**

Jay Withrow, Director Division of Legal Support, ORA, OPPPI, and OWP Virginia Department of Labor and Industry 600 E. Main Street, Suite 207 Richmond, VA 23219

RE: Comments on behalf of the Precast Concrete Association of Virginia (PCAV) VA Department of Labor and Industry, Safety and Health Codes Board Permanent Standard for Infectious Disease Prevention: SARS-CoV-2 Virus That Causes COVID-19, 16VAC25-220

Mr. Withrow,

The Precast Concrete Association of Virginia (PCAV) represents companies in the precast concrete industry that produce essential products to support the infrastructure needs of the Commonwealth. On behalf of the PCAV, I oppose adopting a Permanent Standard for Infectious Disease Prevention: SARS-CoV-2 Virus that Causes COVID-19, 16VAC25-220.

- The producers of precast concrete products and the associate partners who provide necessary elements used in the manufacturing process, are a critcal part of the Construction industry. Construction is an essential industry and as such, our members have been manufacturing critical infrastructure related products from the onset of the pandemic. The health and safety of all employees and the community around us is the top priority of our companies. Promoting a culture of safety is a primary operating principle of our employers. The industry, already regulated under multiple federal and state occupational health and safety programs, began implementing CDC and OSHA Guidelines for COVID-19 in the construction workplace as soon as they were published.
- Virginia's Emergency Temporary Standard (ETS) for COVID-19 became effective four and a half months after the State of Emergency was declared and ensuing Executive Orders went into affect. During those months, the PCAV members implemented critical safety measures to ensure the health of their employees. The federal guidelines for construction were working.
- What was believed to be true about the transmission of SARS-CoV-2 virus in April, when the ETS was proposed to the Administration, has changed, rendering the ETS outdated. As the ETS was not effective until July 27, 2020, our industry had long been operating successfully under the CDC and OSHA guidelines.
- As the science has changed, the ETS have not, nor do they have the flexibility to do so as either science changes or innovation occurs. As an example, the disinfection standard

requirements are based on practices that now may not provide meaningful reduction in transmission. The disinfection standards for tools and equipment are burdensome and time consuming. An hour a day or more is spent by each crew in some cases. Procurement of necessary disinfection items is time consuming, distracts from other job functions, and supply chain issues still impact the ability to obtain disinfectant approved for use against SARS-CoV-2 as defined in16VA25-220-30.

- The costs to the industry, employing 184,490<sup>1</sup> Virginians, to train all employees on the symptoms of COVID-19 and transmission of the SARS-CoV-2 Virus (16VAC25-220-80) at a mean hourly wage of \$24.49<sup>2</sup> for an average of one hour, is an industry wide expense of \$4.5M. After four and half months of Virginians living during the pandemic with the nonstop coverage, the symptoms and transmission information were widely known rendering this requirement unnecessary.
- The cost to the industry of the training requirements of the Infectious Disease Preparedness and Response Plan (16VAC25-220-70), for all 184,490 employees for an additional hour is an added \$4.5M expense for an industry-wide total of \$9.0M of training expenses. This does not include the cost of time and labor to create individual company plans of approximately 40 hours by a supervisory level employee. To have placed this financial burden on the industry is unconscionable, particularly during a time of high unemployment in the state due to business closures mandated by Executive Orders from the administration. \$9.0M would be a year of salary for 180 new employees.
- The ETS require non-medically trained individuals to be in the health screening business. Daily screenings add another 30 minutes at the start of a shift. Multiply that by every shift and less work is being accomplished across the Commonwealth. Individuals must take accountability for their own health and not report to work if they are exhibiting symptoms of COVID-19. It's been over six months; Virginians should be very well aware of COVID-19 symptoms. PCAV member companies have generous paid sick leave policies that cover COVID-19 absences. This relieves the employee of being forced to choose between working and staying home. These daily screenings take leaders away from performing their other job duties, impacting overall productivity.
- If these burdensome standards become permanent and lack the flexibility to change with the science, future product pricing will include increased costs of doing business, ultimately increasing costs of future projects for the Commonwealth.
- Construction job tasks falls into the "Low" and "Medium" (16VAC25-220-30) exposure category. The ETS use "Grave" danger to regulate <u>ALL</u> businesses in Virginia, yet the great majority of deaths in the Commonwealth were patients over 70 years old. On September 23<sup>rd</sup>, 2020 the Virginia Department of Health (VDH) Dashboard reported 79% or 2269 of the 2882 reported deaths were 70+. It is unlikely many of those over the age of 70 were actively still in the workforce. Of the 2882, the remaining 613 deaths over a 6 month period represent a .007% death rate in Virginia based on the population of 8,536,000<sup>3</sup>. Further as of September 23<sup>rd</sup>, 54% or 1556 deaths were patients in long-term care and correctional facilities. As not all of the 1556 deaths fall into the over 70 category, it is likely that less than 613 deaths were *potentially* working Virginians. Employment data or how and where exposure occurred is not included in the reporting.

 With the likely death rate for working Virginians to be less than .007%, the definition of "Grave" danger used to regulate <u>ALL</u> businesses in Virginia, must be reviewed. There is no empirical evidence that "Low" and "Medium" risk workplaces present a "grave" danger to employees. In fact, as the ETS has been in place for less than 2 months, the CDC and OSHA guidelines the Construction industry has been using for the past six months have effectively protected the health and safety of our workers.

In addition, I am firmly opposed to any amendment to include other flus, viruses, cold or other communicable diseases in any permanent standard. There is no one-size fits all plan to combat a wide variety of infectious illnesses.

The ETS is burdensome, obsolete, difficult to enforce, costly in time and money, and lacks the flexibility to adapt to current science and innovation. I am strongly opposed to the adoption of these as a Permanent Standard for what is a temporary health emergency.

The the precast concrete industry within construction, remains committed to the safety of our workers and the citizens of the Commonwealth. I welcome the opportunity to work with all stakeholders to develop any necessary policies regarding the health and safety of workers in the precast concrete sector of the construction industry.

Thank you for the opportunity to publicly comment.

Best Regards,

## Vanessa L Patterson

Vanessa L. Patterson Executive Director

## "Dedicated to the Growth of the Precast Concrete Industry"

Cc: Governor Ralph Northam; Virginia General Assembly; Chief of Staff Clark Mercer; Secretary of Commerce and Trade Brian Ball; Chief Workforce Advisor to the Governor Megan Healey; and Commissioner of the Department of Labor and Industry Ray Davenport

<sup>1</sup> U.S Bureau of Labor Statistics 2019 State Occupational Employment and Wage Estimates, Virginia
<sup>2</sup> U.S Bureau of Labor Statistics 2019 State Occupational Employment and Wage Estimates, Virginia
<sup>3</sup> 2019 United States Census Bureau